## UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF FLORIDA MIAMI DIVISION 07-21267-CIV-LENARD/TORRES

# UNITED STATES COMMODITY FUTURES TRADING COMMISSION

Plaintiff,

v.

The Liberty Mutual Group, Inc., Addison Financial Group, Inc., Addison Management Group, Inc., Hamlin Mercer Group, Inc., Colfax Management Group, Inc. (collectively, "Addison Enterprise"), Alan Lerner, Forefront Investments Limited Partnership, Todd Guthrie, and Benji Dayan, Consent Order of Permanent Injunction, Civil Monetary Penalty and Other Equitable Relief as to Defendant Benji Dayan

Defendants.

#### INTRODUCTION

On May 16, 2007, Plaintiff, the Commodity Futures Trading Commission

("Commission"), filed its Complaint for permanent injunction and other equitable relief against defendants The Liberty Mutual Group, Inc. ("LMG"), Addison Financial Group, Inc. ("Addison Financial") and Addison Management Group, Inc. ("Addison Management") (collectively, "AMG"), Hamlin Mercer Group, Inc. ("Hamlin Mercer") and Colfax Management Group, Inc. ("Colfax") (collectively, "HMG"),<sup>1</sup> Alan Lerner ("Lerner"), Forefront Investments Limited Partnership ("FILP"), Todd Guthrie ("Guthrie"), and Benji Dayan ("Dayan") (collectively, "Defendants") for violations of the Commodity Exchange Act, as amended ("Act"), 7 U.S.C. §§ 13a-1 <u>et seq.</u> (2002), and the Commission Regulations promulgated thereunder ("Regulations"), 17 C.F.R. §§ 1 <u>et seq.</u> (2006). On May 16, 2007, this Court entered an *ex parte* Statutory Restraining Order [D.E. 5], *inter alia*, enjoining the Defendants from further violations of the

<sup>&</sup>lt;sup>1</sup> LMG, AMG and HMG are collectively referred to herein as the "Addison Enterprise."

Act and Regulations, freezing relevant assets of the Defendants, and prohibiting the destruction of books and records ("SRO Order").

I.

## CONSENTS AND AGREEMENTS

Solely, to effect settlement of the matters alleged in the Complaint in this action without a trial on the merits, presentation of evidence, or further judicial proceedings:

1. Dayan agrees to entry of this Consent Order of Permanent Injunction and Equitable Relief ("Consent Order");

2. Dayan affirms that he has agreed to this Consent Order voluntarily and that no promise or threat has been made by the Commission or any member, officer, agent, or representative thereof, or by any other person, to induce consent to this Consent Order, other than as set forth specifically herein;

3. Dayan acknowledges proper service of the Summons and Complaint;

4. Dayan admits the jurisdiction of this Court over him in this action and the subject matter of this action pursuant to Section 6c of the Act, 7 U.S.C. § 13a-1 (2002);

5. Dayan admits that venue properly lies with this Court pursuant to Section 6c of the Act, 7 U.S.C. § 13a-1 (2002);

6. Dayan waives:

a. all claims that he may possess under the Equal Access to Justice Act (EAJA), 5 U.S.C. § 504 (2000) and 28 U.S.C. § 2412 (2000), and/or Part 148 of the Regulations, 17 C.F.R. §§ 148.1, <u>et seq.</u> (2008), relating to or arising from this action;

b. any claim that he may possess under the Small Business Regulatory Enforcement Fairness Act, 1996 HR 3136, Pub. L. 104-121, §§ 231-232, 110 Stat. 862-

63 (Mar. 29, 1996), as amended by Pub. L. No. 110-28, 121 Stat. 112 (2007), relating to or arising from this action;

c. any claim of Double Jeopardy based upon the institution of this proceeding or the entry in this proceeding of any order imposing a civil monetary penalty or any other relief; and

d. all rights of appeal from this action;

7. Dayan consents to the continued jurisdiction of this Court for the purpose of enforcing the terms and conditions of this Consent Order and for any other purposes relevant to this action, even if Dayan now or in the future resides outside the Southern District of Florida;

8. Dayan agrees that neither he nor any of his agents, employees, contractors, representatives or attorneys shall take any action or make any public statement denying, directly or indirectly, any allegations in the Complaint or findings in this Consent Order, or creating or tending to create the impression that the Complaint or this Consent Order are without factual basis; provided, however, that nothing in this provision shall affect Dayan's: i) testimonial obligations; or ii) right to take legal positions in other proceedings to which the Commission is not a party. Dayan shall undertake all steps necessary to assure that all of his agents, employees, contractors, representatives or attorneys under his authority and/or actual or constructive control understand and comply with this agreement;

9. In consenting to the entry of this Consent Order, Dayan neither admits nor denies the allegations of the Complaint or the Findings of Fact and Conclusions of Law contained in this Consent Order, except as to jurisdiction and venue, which he admits. Dayan, however, agrees and intends that the all of the allegations of the Complaint and all of the Findings of Fact and Conclusions of Law made by this Court and contained in Part II of this Consent Order shall

be taken as true and correct and be given preclusive effect, without further proof, in the course of (1) any current or subsequent bankruptcy proceeding filed by, on behalf of, or against any Defendant; (2) a proceeding to enforce this Consent Order; or (3) a proceeding pursuant to Section 8a of the Act, 7 U.S.C. § 12a(1), and/or Part 3 of the Regulations, 17 C.F.R. §§ 3.1 et seq.;

10. Dayan shall provide the Commission with immediate notice of any bankruptcy filed by, on behalf of, or against him and shall provide reasonable notice (within thirty days) of any change of address, phone number, or contact information in the manner required by Part V of this Consent Order until such time as his obligations set forth in the Consent Order are satisfied; and

11. No provision of this Consent Order shall in any way limit or impair the ability of any person to seek any legal or equitable remedy against Dayan in any other proceeding.

#### II.

#### FINDINGS OF FACT AND CONCLUSIONS OF LAW

The Court, being fully advised in the premises, finds that there is good cause for the entry of this Consent Order and that there is no just reason for delay. The Court therefore directs the entry of the following Findings of Fact and Conclusions of Law without a trial on the merits, presentation of evidence, or further judicial proceedings.

## A. <u>Findings of Fact</u>

## **The Parties**

1. The **Commodity Futures Trading Commission** is an independent federal regulatory agency that is charged with responsibility for administering and enforcing the provisions of the Act and the Regulations.

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2. **Benji Dayan** resides in Ft. Lauderdale, Florida. From January 18, 2005 through June 28, 2005, Dayan was listed with the Florida State Division of Corporations as the general partner of FILP. Dayan is not currently registered with the Commission in any capacity. He was registered from 1993 to 2005 as an Associated Person ("AP") and/or listed as a Principal of various registrants, including, Universal Commodity Corporation, Commonwealth Financial Group, Inc., Qualified Leverage Providers, Inc., FX Options 1, Inc., and Forefront Investments Corporation. Dayan was also named as a defendant in *CFTC v. E-Metal Merchants, Inc.*, Case No. 05-21571 (S.D. Fla. filed June 13, 2005), which was settled on April 8, 2008.

## **Off-Exchange Forex Operation**

3. From at least February 2005 through June 2006 (the "relevant period"), the Addison Enterprise solicited retail customers to engage in off-exchange forex options transactions with FILP as the counterparty to each transaction.

4. FILP accepted orders and funds from customers solicited by the Addison Enterprise for the purpose of trading off-exchange forex options transactions. FILP deposited these customer funds into segregated accounts maintained and controlled by FILP.

5. Most, if not all, of the retail customers solicited by the Addison Enterprise, possessed assets of less than \$5,000,000. Most, if not all, of the customers entered into the forex options transactions for the purpose of speculating on price movements and not to manage any risk associated with any asset owned or liability incurred, or reasonably likely to be owned or incurred.

6. During the relevant period, customers solicited by the Addison Enterprise rarely made profits and were exposed to significant risk of loss. In fact, customers solicited by the Addison Enterprise lost at least \$7,081,036.63 out of approximately \$7,611,306.46 that they

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deposited. During this same period, Addison Enterprise generated commissions totaling approximately \$3,329,524.50.

The Addison Enterprise firms have never been registered with the Commission in 7. any capacity.

FILP has never been registered with the Commission in any capacity nor has it 8. ever been an affiliated person of a Futures Commission Merchant ("FCM") registered under the Act that is required to make or keep records under Section 4f(c)(2)(B) of the Act, 7 U.S.C. § 6f(c)(2)(B) (2002). Accordingly, FILP was not a proper counterparty to the forex transactions entered into with the customers solicited by the Addison Enterprise.

At all times during the relevant period, Lerner exercised control over the day-to-9. day operations of the Addison Enterprise firms. At all times during the relevant period, Lerner was the President of each company comprising the Addison Enterprise. Lerner controlled the bank accounts of the Addison Enterprise. In particular, Lerner signed, as president, each of the introducing agreements that the Addison Enterprise entered into with FILP. Lerner was responsible for paying employee salaries and other bills of the Addison Enterprise firms. Lerner led training sessions for account executives two to three times a week. Lerner was responsible for placing the trades of customers. Lerner received weekly equity-runs for customers. Lerner also acted as the custodian of records for the Addison Enterprise. Lerner had the authority to hire and/or fire employees. The employee responsible for supervising the account executives reported to Lerner on a daily basis as to how the account executives were doing.

10. At all times during the relevant period, Dayan and/or Guthrie controlled the dayto-day operations of FILP. From approximately January 18, 2005 through June 28, 2005, Dayan was listed as the general partner of FILP. From June 29, 2005 through May 16, 2007, Guthrie

was listed as the President of FFLP, the general partner of FILP. Guthrie, as Chief Financial Officer, and Dayan, as President, controlled the bank account into which FILP deposited the Addison Enterprise's customer funds. During the relevant period, Guthrie and/or Dayan signed checks on behalf of FILP. Dayan and Guthrie were responsible for hiring and supervising employees of FILP. Dayan and Guthrie, on behalf of FILP, signed the introducing agreements entered into by Addison Enterprise.

## Fraudulent Solicitation of Customers

11. During the relevant period, Addison Enterprise employees, who were under the control of Lerner, routinely made misleading statements to prospective customers regarding the likelihood of making large profits, including, but not limited to, the following or words to this effect:

- that small moves in the price of the Euro would make it easy enough to double or triple accounts in six to nine months;
- that the customer could realize a profit in thirty (30) days and a 200% return in ninety (90) days;
- that a few cents move in the currency would generate large profits;
- that if the customer invested with the account executive, the account executive "could assure possible high profits." This account executive also asked the customer to "Promise me that when I make you a millionaire you will come and visit me;"
- that the account executive made several clients wealthy and that the account executive would make the customer a lot of money too;

- that the account executive was making "so much" money and the people he
  made trades for were making "so much" money. The account executive
  laughed about how the customer would come to Florida and buy him dinner
  and drinks after he made all of this money for the customer; and
- that other customers were successful and making lots of money.

Given these statements of profit potential, a reasonable investor would have found it material to learn that a vast majority of Addison Enterprise customers closed their accounts at a loss.

12. During the relevant period, Addison Enterprise employees, who were under the control of Lerner, routinely made misleading statements to prospective customers regarding the risk of loss associated with trading forex options, including, but not limited to, the following or words to this effect:

- that the customer should not worry because the account executives were experts and they used a strategy of splitting transactions that spread the risk. This customer lost \$85,310 of his \$86,000 investment;
- that although there was risk, as long as the customer followed the account executive's advice, he would manage the investment and make money for the customer. This account executive also claimed to have field representatives all across the globe, monitoring the local climate and giving up-to-the-second advice on investing. This customer lost approximately \$108,500 of his \$116,000 investment;
- that the customer should buy contracts for both the upside and the downside because the upside contracts would make a lot of money while the downside

would cover the investment if the currency price went down. This customer lost \$141,960 of his approximately \$143,700 investment; and

that if the customer worked with the account executive, there would be low risk to the customer's capital, with losses, if any, being small. Another account executive represented to this customer that "I promise I won't let this trade hurt you. If it starts to go against us, I will get you out...." This customer lost \$194,895 of his \$194,900 investment.

Given these statements that misleadingly minimized the risk of loss, a reasonable investor would have found it material to learn that a vast majority of Addison Enterprise customers closed their accounts at a loss.

13. In addition to such statements, Addison Enterprise employees provided actual and prospective customers with misleading profit illustrations that made it seem that profits were likely in that they represented that there was a direct correlation between an increase in the value of a foreign currency and the resulting profit to the holder of a call option for that currency. These profit illustrations were memorialized in scripts provided to Addison Enterprise employees. Lerner was aware of these scripts and that they were provided to Addison Enterprise employees. One of the scripts provides a hypothetical example of what is described as a "tremendous profit making opportunity." The example represents that one contract would leverage \$150,000 and that each penny move equals \$1,500 in profit. The example further suggests that the customer could realize a gross profit of \$150,000 if they purchased 10 contracts based on a projected 10 cent increase in the value of the foreign currency. Immediately following this profit example, the script reads: "Tell me \_\_\_\_\_, is that the type of money you're looking to make and if we're only half right, I don't think you will be too

unhappy, do you agree?" These representations together convey the message that a prospective customer could expect to make a significant profit based upon small upward movements in the value of a foreign currency. Given these statements of profit potential, a reasonable investor would have found it material to learn that a vast majority of Addison Enterprise customers closed their accounts at a loss.

Lerner knew that Addison Enterprise employees were making statements that 14. over-emphasized profit potential or minimized risk of loss. Lerner also knew that most Addison Enterprise customers closed their accounts at a loss, and many at a substantial loss. Despite such knowledge, Lerner did not direct Addison Enterprise employees to disclose to actual and prospective customers the losses sustained by Addison Enterprise customers. As a result, Addison Enterprise account executives did not disclose to actual and prospective customers the losses sustained by Addison Enterprise customers while making statements that overemphasized profit potential or minimized risk of loss.

#### **The Common Enterprise**

During the relevant period, the Addison Enterprise operated through a complex 15. web of interrelated firms, including LMG, AMG, and HMG. The Addison Enterprise, successively through each of these firms, solicited customers to engage in off-exchange forex options transactions with FILP as the counterparty.

16. The Addison Enterprise firms' business operations were the same and they each utilized nearly identical sales materials, including account opening documents and news articles and charts concerning forex. Each firm also entered into an identical introducing agreement with FILP. Moreover, customer account statements were identical in format and some customer accounts continued to trade even when the names of the firms changed.

17. The various Addison Enterprise firms also shared many of the same employees. Some of the firms comprising the Addison Enterprise also shared the same physical business address, the same principal business address as recorded with the Florida State Department of Corporations, as well as the same mailing address.

18. During the relevant period, the Addison Enterprise account executives typically used high pressure sales tactics to convince customers or potential customers to invest in offexchange forex options transactions with FILP. According to customers, account executives would pressure customers into investing by making representations such as the following or words to this effect:

- "[T]hings are happening--fast and furious---Now and you need to get at least \$20,000 in your account right away!" The same account executive also represented to the customer that if he sent \$20,000 to \$25,000 right away, the customer would see his account back in profits very quickly;
- Another account executive sent account information via fax and rushed the customer through the application process, explaining that he wanted to catch the rise in the Euro; and
- Another account executive represented to a customer that the Swiss Franc
  would be a good investment because the United States was clamping down on
  Middle Eastern countries. The account representative further indicated that
  the customer only had a small window of opportunity and that the payoff
  would be very quick, probably within 10 days to two weeks.

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19. During the relevant period, FILP entered into introducing agreements with each of the firms comprising the Addison Enterprise.

20. Each of the introducing agreements between FILP and the Addison Enterprise were identical in content.

21. Lerner signed each of the introducing agreements on behalf of the Addison Enterprise.

22. Dayan and/or Guthrie signed each of the introducing agreements on behalf of FILP.

23. From at least February 2005 through February 2006, the Addison Enterprise introduced customers exclusively to FILP. The various entities that comprised the Addison Enterprise, as well as their employees, acted as agents to FILP.

24. As part of the Addison Enterprise/FILP business arrangement, FILP provided the Addison Enterprise with its account opening documents. FILP also provided the Addison Enterprise with business continuity documents, which outlined how the Addison Enterprise was to operate its business.

25. FILP provided the Addison Enterprise with promotional materials, including charts and news articles concerning forex to be provided to potential customers. FILP provided such materials to the Addison Enterprise to assist it in soliciting more business for FILP.

26. Moreover, on a daily basis, FILP provided the Addison Enterprise with trade recommendations, including the bid and ask prices of specific forex options contracts. Addison Enterprise employees would provide to customers these trade recommendations. The trade recommendations made by FILP were frequently out-of-the- money, and deep-out-of-the-money

options. FILP provided such trade recommendations to the Addison Enterprise to assist it in generating more business for FILP.

27. The Addison Enterprise charged customers \$240 per round-turn for each option transaction and \$380 for each spread transaction. These commissions were collected by FILP.

28. FILP deducted a "clearing fee" from the commissions owed to the Addison Enterprise. The clearing fees were held by FILP as a "legal fund" on behalf of the Addison Enterprise. Specifically, these funds were set aside by FILP to be used to settle any disputes Addison Enterprise customers had concerning their trading accounts.

29. Larry Freedberg ("Freedberg") was hired by FILP to be the customer service representative for FILP. Freedberg was also listed as an employee of AMG on AMG internal business documents. Freedberg negotiated settlement agreements between AMG customers and AMG and FILP. Freedberg signed these agreements on behalf of AMG and FILP.

30. Joseph Prager ("Prager"), an employee of Addison Management and Hamlin Mercer in 2005 and early 2006, also received a payment in the amount of \$6,431.64 from FILP in September 2005. In 2005 and 2006, Prager was also a contract employee for F8 Real Estate Management, Inc. ("F8 Real Estate"), which was a firm engaged by Guthrie to provide backoffice services and act as a paymaster for FILP. Between November 2005 and June 2006, Prager was paid approximately \$61,375 by F8 Real Estate.

## B. <u>Conclusions of Law</u>

1. This Court has jurisdiction over the subject matter of this action and all parties hereto pursuant to Section 6c of the Act, 7 U.S.C. § 13a-1, which authorizes the Commission to seek injunctive relief against any person whenever it shall appear that such person has engaged, is

engaging or is about to engage in any act or practice constituting a violation of any provision of the Act or any rule, regulation or order thereunder.

2. Venue properly lies with this Court pursuant to Section 6c of the Act, 7 U.S.C. § 13a-1, in that all Defendants are found in, inhabit, or transact business in this district, and/or the acts and practices in violation of the Act have occurred, are occurring, or are about to occur within this district, among other places.

This Court has personal jurisdiction over Dayan pursuant to Section 6c of the Act,
 7 U.S.C., § 13a-1, who acknowledges service of the Complaint and consents to the Court's jurisdiction over him.

4. The Commission and Dayan have agreed to this Court's continuing jurisdiction over each of them for the purpose of enforcing the terms of this Order, and for any other purposes relevant to this action.

#### Violation of Section 4c(b) of the Act and Regulation 32.11(a)

5. By the conduct described in Section II.A above, defendants Addison Enterprise and FILP, by and through their employees, solicited and/or accepted orders and/or funds for the purchase and sale of forex options contracts that were not conducted on or subject to the rules of a contract market or foreign board of trade, in violation of Section 4c(b) of the Act, 7 U.S.C. § 6c(b) (2002), and Regulation 32.11(a), 17 C.F.R. § 32.11(a) (2006).

6. From January 18, 2005 through June 28, 2005, Dayan directly or indirectly controlled FILP, and did not act in good faith or knowingly induced, directly or indirectly, the acts constituting FILP's violations of Section 4c(b) of the Act, 7 U.S.C. § 6c(b) (2002), and Regulation 32.11(a), 17 C.F.R. § 32.11(a) (2006). Dayan is therefore liable as a controlling

person for each of FILP's violations of the Act pursuant to Section 13(b) of the Act, 7 U.S.C. § 13c(b) (2002).

#### Violation of Section 4c(b) of the Act and Regulations 1.1(b)(1),(3) and 32.9(a),(c)

7. By the conduct described in Section II.A above, Lerner, by and through Addison Enterprise employees, in connection with offers to enter into, the entry of, the confirmation of the execution of forex options transactions, cheated or defrauded or attempted to cheat or defraud customers, and deceived or attempted to deceive customers, in violation of Section 4c(b) of the Act, 7 U.S.C. § 6c(b) (2002), and Regulations 1.1(b)(1) and (3), and 32.9(a) and (c), 17 C.F.R. §§ 1.1(b)(1) and (3), and 32.9(a) and (c) (2006).

8. Lerner was acting as an agent of or acting for the Addison Enterprise entities when he cheated or defrauded or attempted to cheat or defraud customers, and deceived or attempted to deceive customers and, therefore, pursuant to Section 2(a)(1)(B) of the Act, 7 U.S.C. § 2(a)(1)(B) (2002), and Regulation 1.2, 17 C.F.R. § 1.2 (2006), the Addison Enterprise entities are liable for Lerner's violations of Section 4c(b) of the Act, 7 U.S.C. § 6c(b) (2002), and Regulations 1.1(b)(1) and (3), and 32.9(a) and (c), 17 C.F.R. § 1.1(b)(1) and (3), and 32.9(a) and (c) (2006).

9. Addison Enterprise was acting as the agent of or acting for FILP when it fraudulently solicited customers, and therefore pursuant to Section 2(a)(1)(B) of the Act, 7 U.S.C. § 2(a)(1)(B) (2002), and Regulation 1.2, 17 C.F.R. § 1.2 (2006), FILP is liable for Addison Enterprise's violations of Section 4c(b) of the Act, 7 U.S.C. § 6c(b) (2002), and Regulations 1.1(b)(1) and (3), and 32.9(a) and (c), 17 C.F.R. §§ 1.1(b)(1) and (3), and 32.9(a) and (c) (2006).

10. From January 18, 2005 through June 28, 2005, Dayan directly or indirectly controlled FILP and did not act in good faith or knowingly induced, directly or indirectly, the acts constituting FILP's violations alleged in the Complaint. Pursuant to Section 13(b) of the Act,

7 U.S.C. § 13c(b) (2002), Dayan is therefore liable as a controlling person for each of FILP's violations of Section 4c(b) of the Act, 7 U.S.C. § 6c(b) (2002), and Regulations 1.1(b)(1) and (3), and 32.9(a) and (c), 17 C.F.R. §§ 1.1(b)(1) and (3), and 32.9(a) and (c) (2006).

#### III.

## **ORDER OF PERMANENT INJUNCTION**

Based upon and in connection with the foregoing conduct, pursuant to Section 6c of the Act, 7 U.S.C. § 13a-1,

#### IT IS HEREBY ORDERED that:

1. Dayan is permanently restrained, enjoined, and prohibited from directly or indirectly cheating or defrauding or attempting to cheat or defraud other persons and willfully deceiving or attempting to deceive other persons in or in connection with an offer to enter into, the entry into, or the confirmation of the execution of any commodity option transaction, including options transactions in foreign currency, subject to the Commission's jurisdiction, in violation of Section 4c(b) of the Act, 7 U.S.C. § 6c(b) (2002), and Regulations 1.1(b)(1) and (3), and 32.9(a) and (c), 17 C.F.R. §§ 1.1(b)(1) and (3), and 32.9(a) and (c) (2006).

2. Dayan is permanently restrained, enjoined, and prohibited from directly or indirectly:

engaging in, controlling, or directing the trading for any commodity, as that term
is defined in Section 1a(4) of the Act, 7 U.S.C. 1a(4), (hereafter "commodity
interest") account, for or on behalf of any other person or entity, whether by
power of attorney or otherwise, where the commodity interest transactions in the
account are subject to the Act, including options transactions in foreign currency;

 engaging in or attempting to engage in soliciting or accepting orders for, or accepting money, securities or property for, any commodity interest transaction subject to the Act, including options transactions in foreign currency; and/or

 engaging in, or attempting to engage in, the supervision of any person or persons engaging in, controlling, or directing the trading for any commodity interest account, or of any person soliciting or accepting orders for, or money, securities or property for, any commodity interest transaction subject to the Act, including options transactions in foreign currency.

Provided, Dayan is permitted to engage in commodity interest transactions for his personal account.

3. Dayan is permanently prohibited from applying for registration or claiming exemption from registration with the Commission in any capacity, and engaging in any activity requiring such registration or exemption from registration with the Commission, except as provided for in Regulation 4.14(a)(9), 17 C.F.R. § 4.14(a)(9), or acting as a principal, agent or any other officer or employee of any person registered, exempted from registration or required to be registered with the Commission, except as provided for in Regulation 4.14(a)(9), 17 C.F.R. § 4.14(a)(9).

#### IV.

#### **ORDER FOR OTHER EQUITABLE RELIEF**

#### **IT IS HEREBY ORDERED** that:

#### **Appointment of Monitor**

1. To effect payment by Dayan and distribution of restitution, the NFA is appointed as Monitor ("Monitor"). The Monitor shall collect restitution payments from Dayan and make

distributions as set forth below. Because the Monitor is not being specially compensated for these services, and these services are outside the normal duties of the Monitor, the Monitor shall not be liable for any action or inaction arising from its appointment as Monitor, other than actions involving fraud.

## **Restitution Obligations**

2. Dayan shall be obligated to pay, jointly and severally with any other Defendant ordered to pay restitution in this action for customer losses in the amount of \$7,081,036.63, plus post-judgment interest, provided that Dayan's joint and several liability is capped at \$2,192,439.13.

3. Post-judgment interest shall accrue commencing upon date of entry of the Consent Order.<sup>2</sup> The post-judgment interest rate shall be determined by using the Treasury Bill rate prevailing on the date of entry of the Consent Order, pursuant to 28 U.S.C. § 1961.

4. Dayan's restitution obligation is immediately due and owing.

5. Dayan shall make restitution payments under this Consent Order payable to "The Liberty Mutual Group et al. Settlement Fund" and shall send such restitution payments by electronic funds transfer, or by U.S. postal money order, certified check, bank cashier's, or bank money order, to Office of Administration, National Futures Association, 300 South Riverside Plaza, Suite 1800, Chicago, Illinois 60606, under cover letter that identifies the paying Defendant and the name and docket number of the proceeding. Dayan shall simultaneously transmit copies of the cover letter and the form of payment to: (a) the Director, Division of Enforcement, Commodity Futures Trading Commission, Three Lafayette Centre, 1155 21st Street, N.W., Washington, D.C. 20581, and (b) the Chief, Office of Cooperative Enforcement, at the same address.

<sup>&</sup>lt;sup>2</sup> The date of the "entry of the Consent Order" shall be the date the Court signs the Consent Order.

6. In the event that Dayan receives funds in connection with Defendants' forex operation described herein, Dayan shall immediately pay such funds to the Monitor.

7. The Monitor shall oversee Dayan's restitution obligation and shall have discretion to determine the manner for distribution of funds in an equitable fashion to customers identified in Attachment A, filed *in camera*, as appropriate, or may defer distribution until such time as it deems appropriate. In the event that the amount of restitution payments to the Monitor are of a *de minimis* nature such that the Monitor determines that the administrative costs of the making of a restitution distribution is impractical, the Monitor may, in its discretion, treat such restitution payments as civil monetary penalty payments, which the Monitor shall forward to the Commission following the instructions for civil monetary penalty payments set forth in paragraph 12 of this Section.

8. Nothing herein shall be construed in any way to limit or abridge the rights of any customer that exist under state or common law.

9. To the extent that any funds accrue to the U.S. Treasury as a result of the restitution obligation in this Consent Order, such funds shall be transferred to the Monitor for disbursement in accordance with the procedures set forth in paragraph 7 of this Section.

## **Civil Monetary Penalty**

10. Dayan shall pay a Civil Monetary Penalty ("CMP") in the amount of \$260,000.

11. Post-judgment interest shall accrue commencing on the date this Consent Order is entered. The post-judgment interest rate shall be determined by using the Treasury Bill rate prevailing on the date this Consent Order is entered, pursuant to 28 U.S.C. § 1961.

12. Dayan's CMP obligation is immediately due and owing, subject to paragraphs 13 and 14 of this Section. Dayan shall pay the CMP obligation by electronic funds transfer, U.S. postal money order, certified check, bank cashier's check, or bank money order. If payment is to be made other than by electronic funds transfer, the payment shall be made payable to the Commodity Futures Trading Commission and sent to the address below:

> Commodity Futures Trading Commission Division of Enforcement ATTN: Marie Bateman – AMZ-300 DOT/FZZ/MMAC 6500 S. MacArthur Blvd. Oklahoma City, OK 73169 Telephone: (405) 954-6569

If payment by electronic transfer is chosen, Dayan shall contact Marie Bateman or her successor at the address above to receive payment instructions and shall fully comply with those instructions. Dayan shall accompany payment of the CMP with a cover letter that identifies himself as the payor and the name and docket number of this proceeding. Dayan shall simultaneously transmit copies of the cover letter and the form of payment to (a) the Director, Division of Enforcement, Commodity Futures Trading Commission, 1155 21<sup>st</sup> Street, NW, Washington, D.C. 20581, and (b) the Chief, Office of Cooperative Enforcement, Division of Enforcement, at the same address.

#### **Priority of Monetary Sanctions and Partial Payments**

13. All payments by Dayan pursuant to this Consent Order shall first be applied to satisfaction of his restitution obligation, consistent with the authority granted the Monitor, above. After satisfaction of his restitution obligation, payments by Dayan pursuant to this Consent Order shall be applied to satisfy his CMP obligation.

14. Any acceptance by the Commission and/or Monitor of partial payment of Dayan's restitution obligation and/or CMP obligation shall not be deemed a waiver of the respective requirement to make further payments pursuant to this Consent Order, or a waiver of the Commission's and/or Monitor's right to seek to compel payment of any remaining balance.

#### Lifting of Asset Freeze

Upon the entry of this Consent Order, the provisions of the Court's May 16, 2007
 SRO that impose a freeze on Dayan's assets shall be lifted.

## V.

#### **OTHER PROVISIONS**

1. <u>Continuing Jurisdiction of This Court</u>: This Court shall retain jurisdiction over Dayan to assure compliance with this Order and for all other purposes related to this action.

2. <u>Notices</u>: All notices required to be given by any provision in this Order shall be sent certified mail, return receipt requested, as follows: Notice to the Commission: Attention, Director of Enforcement, Commodity Futures Trading Commission, Division of Enforcement, 1155 21st Street, N.W., Washington, DC 20581. Notice to Dayan: Attention, counsel of record.

3. <u>Waiver</u>: The failure of any party to this Consent Order at any time or times to require performance of any provision hereof shall in no manner affect the right of such party at a later time to enforce the same or any other provision of this Consent Order. No waiver in one or more instances of the breach of any provision contained in this Consent Order shall be deemed or construed as a further or continuing waiver of such breach or waiver of the breach of any other provision of this Consent Order shall be deemed or construed as a further or continuing waiver of such breach or waiver of the breach of any other provision of this Consent Order.

4. <u>Equitable Relief</u>: The equitable relief provisions of this Consent Order shall be binding upon Dayan and any person who is acting in the capacity of officer, agent, employee, or

servant of Dayan, and any person acting in active concert or participation with Dayan who receives actual notice of this Consent Order by personal service or otherwise.

5. <u>Acknowledgments</u>: Upon being served with a copy of this Consent Order after entry by this Court, Dayan shall sign an acknowledgment of service and serve such acknowledgment on this Court and the Commission within seven days.

6. <u>Invalidation</u>: If any provision or the application of any provision of this Consent Order is held invalid, the remainder of the Consent Order and the application of the provision to any other person shall not be affected by the holding.

7. <u>Entire Agreement and Amendments</u>: This Consent Order incorporates all of the terms and conditions of the settlement among the parties hereto. Nothing shall serve to amend or modify this Consent Order in any respect whatsoever, unless: (1) reduced to writing; (2) signed by all parties hereto; and (3) approved by further order of this Court.

There being no just reason for delay, the Clerk of the Court is hereby directed to enter this Consent Order.

Done and ORDERED in Chambers at Miami, Florida this <sup>4th</sup> day of December

2008

Honorable Edwin G. Torres United States Magistrate Judge

#### Page 23 of 40

## CONSENTED TO AND APPROVED BY:

Approved for Entry:

Benji Dayan, Individually

9/22/08 Date:

Date: 11/10/08

Date:

Robert W. Pearce (as to form only) Law Offices of Robert Wayne Pearce, P.A. 1499 West Palmetto Park Road, Suite 300 Boca Raton, Florida 33486 Telephone: (561) 338-0037 Fax: (561) 338-9310 pearce@rwpearce.com

Attorney for Defendant Benji Dayan

Eugene Smith, Trial Attorney SD Fla. No. A5500944, esmith@cftc.gov Christine Ryall, Lead Trial Attorney Florida Bar No. 0983550, cryall@cftc.gov Division of Enforcement Commodity Futures Trading Commission Three Lafayette Centre, 1155 21st Street, N.W. Washington, D.C. 20581 (202) 418-5371 (Smith) (202) 418-5523 facsimile

Attorneys for Plaintiff

Case 1:07-cv-21267-EGT

Document 180

# ATTACHMENT

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Page 1 of 16

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(\$4,460.00)	80121	0	Littleton	6079 S Broadway	Michael	Beck
(\$8,765.00)	90250	CA	Hawthorne	13724 Cordary Ave #17	Hugh	Barnwell
(\$49,147.50)	50401	Ā	Mason City	732 S Monroe Ct	Dean	Barkema
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(\$4,530.00)	95129	CA	San Jose	1106 Huntingdon Dr	William	Antes
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Tuesday, June 17, 2008

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**Customer Losses** 

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Case 1:07-cv-21267-EGT

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	MN	South Cottage Grove	6385 Goodview Bay	Gary	Bredeson
	NC	Royboro	1339 Whittown Rd	Ernest	Brann
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· >	CA	Los Altos Hills	13730 Burke Road	David	Bowers
GA	0	Peachtree City	409 Walnut Grove Road	Jeffrey	Bond
X		McKinney	5436 Pandale Valley Drive	Michael	Boiyog
5	c	Hyde Park	422 N 150 E	Kevin	Blotter
7	<b>9</b>	Bristol	350 Brook St	Donald	Bilodeau
~	YN	Poughkeepsie	37 Cardinal Dr	Yogesh	Bhatt
Ä	WA	Bellvue	2620 Bellevue Way NE #12	David	Best
~	ŇY	Pelham	190 Townsend Drive	Tom	Bennett

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Page 4 of 16					800	Tuesday, June 17, 2008
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Page 6 of 16

Hanes Hervol Jr. Hanson Hamilton Hinkle Hicken Hersey Hayob Hay Hassard Harsh Hannold Hirschman Hitchcock Stephen Larry Randy James Richard Roy James Michael Keith Nick James Patrick F. 66 K. Brooks Stanley and Leah R1 Box 258 9470 Stirrup St 390 Peppertree Loop 6353 E Hidalgo St 202 N 22nd St 4327 S 2900 E 2613 380th St 9228 90th St 706 N Windsor 239-10 87th Ave 7763 Monrovia 10201 Oak Park Ave 1015 E. Lincolnway 10971 South 3000 W 1409 S Sadler St Ashland. Eglon Princeton Northridge Deming Boyd Myton Lenexa Anchorage Salt Lake City Riverside Mesa Cheyenne Apache Jct Bellerose ş N MZ Ş ₹ 5 S Ŗ Ŗ 5 ₽ R ₽ M ିର 84124 26716 56218 92509 55371 91325 99504 66216 68003 84052 88030 85219 85213 11426 82009 (\$141,960.00) (\$62,875.00) (\$11,760.00) (\$29,580.00) (\$54,950.00) (\$52,415.00) (\$58,470.00) (\$33,920.00) (\$24,560.00) (\$25,790.00) (\$4,960.00) (\$4,875.00) (\$8,405.00) (\$4,975.00) (\$350.00)

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Tuesday, June 17, 2008

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McCarthy	· Ron	1707 Dahila Ct	Jackson	Ł	08527	(\$9,190.00)
McClatchey	David	56 Pine St	Indianapolis	N.	46227	(\$56,435.00)
McCormick	Ronald	7020 Winlock Ave	Citrus Heights	CA	95621	(\$25,400.00)
Meares	John .	2 Feta Court	Upper Mariboro	MD	20772	(\$49,900.00)
Merchant	Glenn	4060 E 2351st Rd	Serena	Ē	60549	(\$14,480.00)
Meyer	George	3673 S 805 E #3	Slat Lake City	UT	84105	(\$4,900.00)
Meyers	George	19897 St Hwy 22	Richmond	MN	56368	(\$164,645.00)
Miles	Lee	1000 Tetherow Rd	Williams	OR	97544	(\$194,795.00)
Millar	Larry	13432 W Oine St LP	Sandpoint	ē	83864	(\$11,320.00)
Miller	Edward Allan	1200 S St	Las Vegas	N	89104	(\$9,950.00)
Milts	Susan	3425 E Chandler Blvd #122	Phoenix	AZ	85048	(\$3,350.00)
Moehling	Donald	23805 River Road	Marengo	4	60152	(\$4,100.00)
Montgomery	Jonathan	1813 Monroe Ave	Neptune	. Z	07753	(\$9,800.00)
Morris	Mark	312 Donohoe Street	East Palo Alto	CA	04303	(\$28,375.00)
Nall Jr.	Thomas	8807 Glenside St	Huntersville	NC	28078	(\$4,710.00)
Tuesday, June 17, 2008	Ň					

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	2	Achlev	8011 Strine Rd	Arthur and I ole	Pennington
85254	Ąz	Scottsdale	15859 N 60th Way	James	Penigton
92649	CA .	Huntington Beach	17181 Westport Dr	Charles	Pederson
84121	Ч	Salt Lake City	7855 Honeycomb Rd	Arnold	Paulson
<b>\$008</b>	Ŋ	Cherry Hill	1910 N Birchwood Park Ro	Premai	Parekh
01468	MA	Templeton	189 S Main St	John	Paradise
60482	٣	Worth	7215 W 112th Place	Barbara	Panozzo
28027	NC	Concord	3968 Hollows Glen Court S	Travis	Pagan
94060	ĊĂ	Pescadero	3875 Whitehouse Creek Ro	Jeffrey	Northam
27018	NC	East Bend	212 Pools St	Earl	Norman
01050	MA	Huntington	1126 Huntington Rd	Kevin	Noe
91710	Ç	Chino	5161 Revere St #3	David	Nichols
85284	AZ	Tempe	PO Box 13365	Jimmy R.	Nelson
85201	ĄZ	Mesa	336 W 5th Olace #2	Thomas	Neff
79106	ス	Amarillo	6116 Jameson	John	Navarrete

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Rowlands	Roussel	Ross	Rogers	Ritter	Reed	Rapier	Quealy	Pritchard	Pracht	Porter	Poebla	Plagenza	Pipka	Phillips	
Robert	Eric	James	Neal	Robert	Cynthia	Dallas Brett	Lance and Rebecca	Ronald	Jeffrey	Craig	Frank	Jeromy W	George	Dennis	
1533 Crestview Way #4	14030 Army Lane	RR3 Box 3111	3318 Clubview Dr	534 Magna Vista	1546 Iroquois Dr. NE	PO Box 355	1973 Boardwalk Ave	2196 Major Loring Way	1119 Moorestown Cr	4232 W 1000 N	16522 Josephine St	4345 Postal Ave	1571 Hollywell Ave	6732 Songwood Dr	
Gran Junction	Gonzales	Roosevelt	Columbus	Santo Barbara	Solon	Taylor	Prescott	Marietta	Decatur	Rexburg	Brighton	Turlock	Missisauga, Ontario	Austell	
8	₽	UT	GA	CA	IA	AZ	AZ	GA	GA <sup>.</sup>	Ð	8	CA	CAN	GA	
81506	70737	84066	31906	93110	52333	85939	86301	30064	30033	83440	80602	95382	L5N 4P8	30168	
(\$19,910.00)	(\$49,165.00)	(\$19,675.00)	(\$9,800.00)	(\$9,965.00)	(\$99,555.00)	(\$29,910.00)	(\$84,657.50)	\$0.00	(\$44,105.00)	(\$38,120.00)	(\$4,900.00)	(\$4,900.00)	(\$4,975.00)	(\$4,960.00)	

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9035 Bontura Rd 14802 Kennedy Place NE	Gran	Granbury Duvall	Granbury TX Duvall WA
	Rock	Rock Springs	
	Brick	Brick	Brick
721 N. Meridith Avenue	Duma	Dumas	Dumas TX
1538 Monmouth Bivd	Gales	Galesburg	Galesburg
	Colts	Colts Neck	Colts Neck NJ
13270 Hunters Breeze	San A	San Antonio	San Antonio TX
	Flin F	Flin Flan, Manitoba	Flin Flan, Manitoba Canad
	Gran	Grand Prairie	Grand Prairie TX
	Des F	Des Plaines	Des Plaines IL
	Tope	Topeka	Topeka KS
2150 Royce Street	Brook	Brooklyn	Brooklyn
25127 Carousel Road	Payne	Payne	Payne MN

Page 14 of 16					2008	Tuesday, June 17, 2008
(\$209,265.00)	94024	CA	Los Altos	24481 Summerhill	Carlo	Ticineto
(\$4,900.00)	52241	IA	Coralville	1045 Mulberry Cr	Alvah	Tetrault
(\$34,207.50)	92284	CA	Yucca Valley	7858 Aster Ave	Walter	Taylor
(\$95,970.00)	83843	8	Moscow	232 N Jefferson St	Richard	Tavis
(\$39,435.00)	85009	AZ	Phoenix	2610 W Holly St	Artie	Tartaro
(\$23,171.63)	85282	AZ .	Tempe	212 E Manhatton Dr	Samuel	Stubbs
(\$4,040.00)	77099	¥	Houston	8606 Amblewood	Lois A.	Stroer
(\$27,370.00)	02742	MA	New Bedford	259 Weld Street	James	Stringer
(\$34,825.00)	49540	РH	Finolay	7217 Ashbury Lane	Eart N.	Streacker
(\$13,415.00)	50036	A	Boone	982 U Ave	Lany	Stolte
(\$5,970.00)	49544	M	Walker	1050 Timber Winds Drive S	Edward	Stawicki
(\$ <del>4</del> ,975.00)	84084	Ч	West Jordan	6820 SW 2350 West	David	Stanworth
(\$14,925.00)	23430	VA	Smithfield	104 Stallion Court	Jeffrey	Stakes
(\$24,570.00)	75028	Ŕ	Flower Mound	2532 Blue Ridge Tr		Spartacus Consulting
(\$19,930.00)	87301	NM	Gallup	301 Dee Ann St	Robert	Sowers

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Tuesday, June 17, 2008	Wickman	White Jr.	West	Weight	Wedeli	Warrington	. Warren	Wallace Inc	Waidelich	Wada	Von Bokel	Vinctore	Valenson	Touet	Tonn	
2008	Edmund	Harry	Erik	Stephen	Lawrence	Thomas	Évelyn	·	Randall	Ailen	Mary Jane	Jon	Cathleen	James	Cameron	
	5710 W 154th Ct	149 N Main St	28899 58th Ave	PO Box 1643	230 Armsley Sq	122 Dasher Ln	4941 Willow Lane	33691 Rs KK	17929 Bemard Lane	223-A Kaia Street	PO Box 13	9 Locust Road	1764 Redwood Way	1682 Liberty Hwy	7696 Worden Rd	
	Lowell	Hughesville	Paw Paw	Roosevelt	Ontario	Kitty Hawk	Marietta	LaJunta	Brainerd	Honolulu	Breese	Poughkepsie	Upland	Osceola	Beulah	
	ïż	PA	MI	S	CA	NC	GA	8	MN	H	F	NY	CA	A	MI	
	46356	17737	49079	84066	91762	27949	30066	81050	56401	96813	62230	12603	91784	50213	49617	
Page 15 of 16	(\$2,555.00)	(\$21,150.00)	(\$23,830.00)	(\$14,700.00)	(\$13,605.00)	(\$20,000.00)	(\$3,535.00)	(\$14,700.00)	(\$19,160.00)	(\$14,925.00)	(\$9,950.00)	(\$64,385.00)	(\$9,950.00)	(\$14,530.00)	\$0.00	

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Te	Ĩ	Yamane Zollars	Wylie	Wo	No	Wolfe	Wojcik	Wilson	Wiln	Willis		
Tuesday, June 17, 2008		Yamane Zollars	Ĩē	Worthington Trust	Woodward	ſe	cik	ön	Wilmouth Jr.	ά.		-
So		Daniel Thomas Patrick	James		Albert	George	Jeffrey	Gary	Robert	Wm. Gerald		
		2615 Puunui Ave 1949 E Edgewood Circle	5628 Hudson Cr	8300 W Rambling Rd	1565 Mount Lebanon Rd	116 Brookhollow Dr	15 Plank Road	PO Box 1865	17169 Katy Lane	8099 W 3rd St	•	
•		Mesa	Thornton	Prescott	Donalds	Terrell	Bristol	Washington	Beaverdam	West Baden		•
		AZ HI	8	AZ	sc	. <del>X</del>	5	NC	VA	Z		1 1 1 1 1 1 1 1 1
	Grand Total	968177 85204	80241	86305	29638	75166	05543	27889	23015	47469		
Page 16 of 16	(\$7,081,036.63)	(\$111,170.00) (\$4 160.00)	(\$29,807.50)	(\$14,545.00)	(\$62,700.00)	(\$17,225.00)	(\$9,155.00)	(\$4,975.00)	(\$23,100.00)	(\$29,430.00)		•

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