

Taskforce on Scaling Voluntary Carbon Markets

Summary of the Public Consultation Report of May 21st, 2021

Presented to the CFTC's Energy and Environmental Markets Advisory Committee June 3rd, 2021

All consultation documents were developed through engagement with TSVCM Members

The TSVCM continues to grow

400+

TSVCM members



250+

institutions represented



Consultation documents were informed by extensive engagement with TSVCM Members

3



TSVCM plenarie



Opportunity for all TSVCM members to review work across working groups

3



Advisory Board meetings



Opportunity for Advisory Board Members to review WG content and give feedback

4



Governance Working Group meetings

4



Legal Principles & Contracts Working Group meetings





Credit-level Integrity Working Group meetings



Working Group members developed content and provided feedback to shape the next iteration of the document

100 +



Subgroup or one-to-ones meetings with all Members who requested them on deep-dive topics

Documentation was shared respectively with the TSVCM Plenary, Advisory Board and Working Groups the day before each meeting and feedback was requested with every new iteration

^{1.} Three already held, one more to come

^{2.} Three already held, two more to come

About the Taskforce

The Taskforce on Scaling Voluntary Carbon Markets is a private sector-led initiative working to scale an effective and efficient voluntary carbon market to help meet the goals of the Paris Agreement.

The Taskforce was initiated by Mark Carney, UN Special Envoy for Climate Action and Finance; is chaired by Bill Winters, Group Chief Executive, Standard Chartered; and is sponsored by the Institute of International Finance (IIF) under the leadership of IIF President and CEO, Tim Adams. Annette Nazareth, senior counsel at Davis Polk and former Commissioner of the US Securities and Exchange Commission, serves as the Operating Lead for the Taskforce. McKinsey & Company provides knowledge and advisory support.

The TSVCM's over 250 member institutions¹, represent buyers and sellers of carbon credits, standard setters, the financial sector, market infrastructure providers, civil society, international organizations and academics. An advisory board of 20 environmental NGOs, investor alliances, academics and international organizations provide guidance on TSVCM recommendations.

The Taskforce's unique value proposition has been to bring all parts of the value chain to work intensively together and to provide recommended actions for the most pressing pain-points facing voluntary carbon markets.

Full list of involved individuals and institutions can be found on the TSVCM website: https://www.iif.com/tsvcm



TIM ADAMS
PRESIDENT AND CEO
THE INSTITUTE OF
INTERNATIONAL FINANCE







ANNETTE NAZARETH

SENIOR COUNSEL AT
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COMMISSIONER

SUPPORTER

MARK CARNEY

UN SPECIAL ENVOY FOR CLIMATE

ACTION AND FINANCE



The Taskforce Phase II is composed of an advisory board and Working **Groups with TSVCM members**

Taskforce plenary

Taskforce Governance

Sponsor organization

Timothy Adams, CEO, Institute of International Finance (IIF)



Operating team-

driven

Taskforce-driven

Taskforce

Chair	Operating Lead	Taskforce & Consultation Group Members	Donors
Bill Winters,	Annette Nazareth,	~150-200 subject matter experts across the	Philanthropic foundations dedicated to
CEO, Standard Chartered	Senior Counsel, Davis Polk; former SEC Commissioner	carbon market value chain (e.g., buyers, suppliers, financial intermediaries)	making a positive difference by contributing to initiatives that help the world reach net zero

Stakeholder engagement

Narrative on the value and objectives of the TSVCM

Operating team led, with support as needed from Taskforce members

Cross-cutting advisory board (eNGOs, investor alliances, academics, international organizations)

Governance

operating team

Legal principles & contracts

Newly assembled expert group, supported by the operating team

Credit level integrity

Newly assembled expert group, supported by the operating team.

> McKinsey & Company

Newly assembled expert group, supported by the

Private Finance Hub (observer)

Independent efforts

Independent, sharing

information with Taskforce

Independent, with

input from the Taskforce

Participant level integrity VCM Voluntary Car Markets Integ Initiative BASED TARGETS

Demand and supply engines



Traded volume & market infrastructure

Private Market Initiatives

Corresponding **Adjustments**



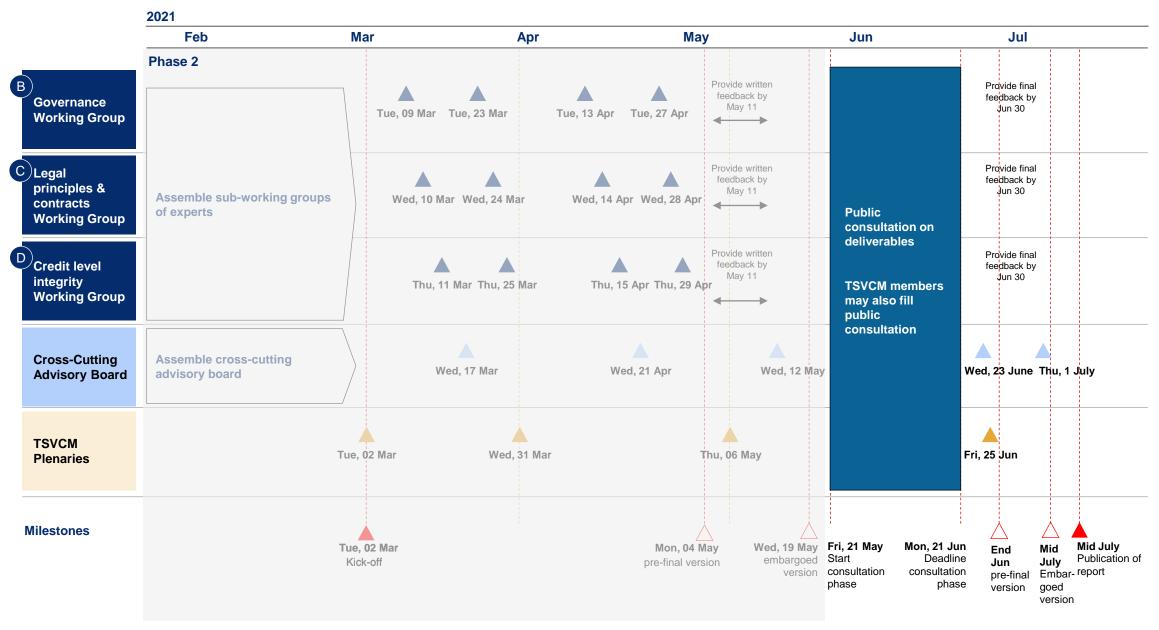
New collaboration between EDF / Trove to be set up

Operating Team





The final report with Phase II recommendations will be published in July



This document is structured across four chapters

x Chapters in the report









A Objectives and focus of the TSVCM

B Governance

C Legal principles & contracts

D Credit level integrity

Ambition

Public awareness of the climate and co-benefits that Voluntary Carbon Markets can drive as an important complement to own-firm emissions reductions A future umbrella body with a mandate to implement, host and curate a set of Core Carbon Principles, provide oversight over standard setters and coordinate interlinkages between individual bodies

Standardizing legal framework underpinning credit issuance and trading contracts with common language on liability, ownership, delivery etc. Core Carbon Principle threshold standard that does not exclude credits from the market but marks out those that satisfy a high quality standard

Taskforce contribution

Engagement with key stakeholders to drive demand and supply in VCMs

Blueprint for a future governance body specifying its mandate, organizational structure, sources of funding and a process for its setup Defined use cases to drive awareness of potential ways to use the market

Developed operational requirements for Standards' Terms of Use

Developed general trading terms clauses

Draft assessment Framework for Standards

Analysis of credit eligibility criteria

Proposal for a taxonomy of additional attributes



Public consultation survey questions across topics can be found at the end of this report

A: Objectives and focus of the TSVCM



Introduction: A global issue



Difficulties faced by the market today



The Taskforce: Composition and activities



A dual ambition: High-integrity carbon credits and robust, transparent and liquid markets



Governance: Addressing the oversight needs for an at-scale market



Legal Principles & Contracts: Harmonization and liquidity



Credit Level Integrity: Core Carbon Principles and Additional Attributes



Article 6: The Taskforce's position



Conclusion: A historic effort

A. Objectives and focus of the TSVCM (1/4)



Introduction: A global issue

To achieve the Paris ambition of limiting the average temperature rise in this century to 1.5° Celsius, the global community needs to reach net zero emissions by no later than 2050. To credibly hit that target, we all need to act now, not in 2040.

This net zero challenge requires the entire economy to change; every company, bank and investor will have to adjust their business models, develop credible plans for their transition, and implement them as rapidly as possible. Many countries and companies are rising to this challenge, not least by making net zero commitments and communicating their plans. In addition to corporates' primary obligation to decarbonize, additional compensation and neutralization have an important role to play to achieve a 1.5° pathway. It is essential that any use of carbon credits which forms part of corporate climate commitments is done through high integrity and quality projects.



Difficulties faced by the market today

Voluntary carbon markets began trading before the most recent international climate change agreements had been put in place. Over the last years, standard setters, verifiers, project developers and other market participants and associations have developed and continuously improved theses markets in the face of significant uncertainty. However, today's markets remain highly fragmented and face ongoing NGO and press criticism regarding the quality of credits. The combination of real and perceived issues within the voluntary carbon market creates difficulties in scaling them in line with the demands of Paris.

To support the investment required to deliver the 1.5-degree pathway, the TSVCM estimates that voluntary carbon credit volume would need to grow by up to 15 times by 2030 – while simultaneously increasing the integrity of the underlying carbon credits. This can drive billions of dollars from those emitting carbon to those removing carbon or preventing its emission over the next 30 years. For finance to flow to the right projects, a well-functioning voluntary carbon market with high integrity quality standards and robust governance is needed.



The Taskforce: Composition and activities

The TSVCM was initially convened in September 2020. A report, with 20 recommendations identifying the solutions necessary to scale voluntary carbon markets, was issued on January 27th 2021. TSVCM membership has continued to grow and now includes experts from across the carbon markets value chain, from more than 250+ organizations, 20 sectors of the economy and from six continents. To ensure the highest level of rigor and challenge, we have increased engagement and participation from civil society, particularly in the form of an Advisory Board, whose remit spans across all topics.

The work is not done. Between March 3rd 2021 (when the Development & Implementation phase kicked off)) and summer 2021, the Taskforce and Consultation Group is supporting three core topics: A) Governance, B) Legal principles & contracts, and C) Credit level integrity. This consultation document represents the synthesized output of this phase, to solicit input.

A. Objectives and focus of the TSVCM (2/4)



A dual ambition: High-integrity carbon credits and robust, transparent and liquid markets

The Taskforce knows that we cannot sacrifice quality and integrity. The existing voluntary carbon market does not operate effectively due to difficulties (both real and perceived) in quality and integrity of the credits. The Taskforce aims to remedy this through the development of Core Carbon Principles (CCPs), a threshold standard for defining high quality.

The Taskforce envisions a future governance body with the mandate implement, host and curate the CCPs by evaluating which Standards and methodology types may issue CCP-labelled credits. The CCPs will set a new high quality benchmark surpassing existing certification.

The full definition of the CCPs will be carried out by the future governance body's expert panel building on the Assessment Framework and the set of key considerations to address provided by the TSVCM. The creation of a CCP threshold standard will not exclude any credits from the market but will introduce new high quality removal CCP credits and high quality avoidance and reduction CCP credits that will be fungible and backed by accredited Standards.

Some corporate participants today have large teams dedicated to independent verification and purchasing of these carbon credits. While highly commendable in the current market context, this is inefficient and must become unnecessary as the market scales and CCP credits provide a standardized alternative.

Separate from integrity there is the question on harmonization of credits. For the voluntary carbon market to scale & operate effectively, there will need to be a core reference contract (similar to the one that exists for electricity in the Nordic power markets). We understand that there is concern that harmonizing carbon credits might reduce their quality. We believe the opposite is likely to occur. When a product follows a set of widely interrogated and codified standards, quality usually improves as producers are motivated to meet those standards. The Taskforce is also recommending a rigorous convergence around general trading terms, terms of use and high-integrity core carbon principles.

Through "additional attributes", we will codify attributes that all Standards that issue credits in line with Core Carbon Principles will have to specify going forward. These additional attributes are integral parts of what defines the carbon credits, but are not always specified today. A key example is removal vs. avoidance / reduction credits. This is not always specified in registries today, but will need to be included in new "additional attribute" columns in registries going forward. Removals vs. reductions / avoidance will be a key differentiator for corporate claims going forward. Other critical "additional attributes" that the Taskforce recommends include: removal/reduction method (tech vs. nature), storage method, co-benefits and corresponding adjustments

A. Objectives and focus of the TSVCM (3/4)



Governance: Addressing the oversight needs for an at-scale market

A large majority of participants in the TSVCM have emphasized that further step-changes in oversight are required, to increase the quality of credits to a level where buyers have the confidence to enter the market at scale. Hence the TSVCM Phase I report from January 2021 called for the development of an umbrella governance body with the mission to promote the integrity, liquidity and growth of the global voluntary carbon market. The need for this umbrella governance body was reconfirmed by an expert Governance Working Group, which consequently developed a set of concrete recommendations for the mandate, organizational design and implementation path for this body. The mandate is to:

- i) Establish, host, and curate: a) CCP eligibility guidelines and additional attributes; b) CCP assessment framework for standard setters; c) Eligibility principles for suppliers and VVBs.
- ii) Provide oversight over standard setting organizations on adherence to CCPs and participant eligibility / oversight.
- iii) Coordinate work of, and manage interlinkages between, individual bodies. Serve as the steward for the Voluntary Carbon Market and endeavor to foster its responsible growth by defining a roadmap for success.

This mandate will be carried out by the four key parts of the governance body: Board of Directors (consisting of Founding Sponsor representatives and Independent Board Members); Expert Panel; Executive Secretariat (hosted by the Executive Secretariat Host); and member consultation group

\rightarrow \leftarrow Legal Principles & Contracts: Harmonization and liquidity

Currently, voluntary carbon markets are highly complex and fragmented. On the one hand, uncoordinated Terms of Use across Standards (different onboarding requirements and rules of dispute resolution; uncertainty over limitation of liability and indemnity clauses) stand in the way of creating, and thereby trading, a truly fungible product. On the other hand, an ambiguous and uncertain legal landscape – differences across geographies, heterogenous supply chains, unclear liabilities, and diverging risks including fraud – create a significant burden for market participants and limits access to carbon credit trading. The Working Group on Legal principles and contracts seeks to contribute to streamlining the legal landscape for Standards' Terms of Use and for trading of CCPs, by providing clarity over use cases, operational requirements for Standards terms of use, as well as develop general trading terms.

A. Objectives and focus of the TSVCM (4/4)



Credit Level Integrity: Core Carbon Principles and Additional Attributes

The Credit-level Integrity Working Group was established to support the future governance body, by providing input on the key documentation this governance body will need. In particular the governance body will need to develop the Core Carbon Principles (CCPs) which define high-quality standards as well as high-quality carbon credits. This will be operationalized through an assessment framework for standards as well as a set of credit eligibility guidelines. Furthermore, to enable trading at scale, exchanges need to be able to identify key attributes of carbon credits which they would use to develop a small set of reference contracts. Hence the working group has develop a set of Additional Attributes that need to be identified for each CCP credit (e.g. whether the credit is an avoidance / reduction or removal credit).



The Taskforce's position on Article 6

The Taskforce cannot deliver policy guidance on issues currently subject to international negotiations, such as the rules underpinning Article 6 of the Paris Agreement and 'corresponding adjustments'. Once rules are negotiated, the voluntary market should comply with the rules of the Paris Agreement and Article 6. Further work will need to be done to determine how to proceed as the outcomes of the Article 6 negotiations become clearer.



A historic effort

This is truly a historic opportunity to contribute to getting the world to net zero, and we encourage continued participation to ensure that future initiatives set out a pathway toward real growth of the voluntary carbon market

B | The Governance chapter contains two parts...



Critical governance needs for the Voluntary Carbon Market

Mission and mandate of the new umbrella governance body

Organizational design

Funding

Operating principles, transparency and grievance mechanisms

Call for initial engagement from (potentially) interested parties to become a Founding Sponsor, Independent Board Member, Expert Panel Member and Executive Secretariat Host

Timeline for the implementation of the governance body

Recommendation guidelines

Questions for interested parties to consider in preparation for a potential submission of interest

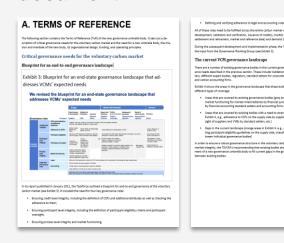


...which are detailed in a separate document

Please find an executive summary on the following pages



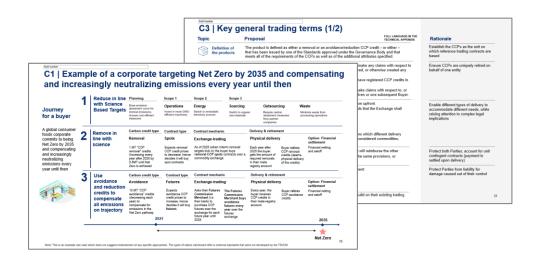
The detailed Terms of Reference for the new governance body and a call for initial engagement from (potentially) interested parties can be found in a separate text document¹



 File name: Governance ToR & call for initial engagement from interested parties, can be accessed at www.iif.com/tsvcm

C | The Legal Working Group produced recommendations gathered in this report...

- Example use cases illustrating how standard clauses and procedures can help scale the market
- Overview of **pain points** associated with the current lack of standardization; overview and rationale of **operational** requirements for Standards' Terms of Use
- Overview and rationale of **key general trading terms** which the TSVCM proposes



... and in its technical appendix

Additional **use cases**, covering a broader range of potential buyer needs

The full **language on operational requirements for Standards** to include in their Terms of Use in order to to issue CCPs

The full **language on key general trading terms** which can be adapted to Parties' needs and readily integrated into OTC and Exchange trading contracts

			Add tracker				
			3 Key general trading terms (1/7)				
			Topic	Proposal			
			Definition of the products	Product 1: "CCP credif means a carbon removal credif that has been issued by one of the Standards approved under the Governance Body and that me of the requirements of and has been certified and verified in accordance with the Core Carbon Principles and with [* Insert additional attributes].			
2 (Operation	onal requirements for Sta	Soxide equivalent removed, and which includes any and all rights that may se gas removal (e.g., any right, interest, credit, entitlement, or benefit arising				
Topic		Proposal			n issued by one of the Standards approved under the Governance Body and		
Uniform onboarding procedures		Standards will have in place rigorous enboarding procedures that Users undergo upon registration, in order to identify fraudulent actors. Periodic checks will be performed on a regular basis thereafter.			in accordance with the Core Carbon Principles and with [* insert additional ion of carbon dioxide equivalent avoided/reduced, and which includes any an esult of the greenhouse gas avoidance/reduction (e.g., any right, interest,		
	Force Majeure	The Governance Body will have the mandate to define mini	house gas avoidance/reduction).				
B	Force Majeure	Standards will not be held liable for losses incurred under F The Taskforce recommends that Standards' certification an Force Majeure, contract termination under Force Majeure a	d registration contracts inc	clude provisions that specify the nature of events covered under ses.	in removal credit that has been issued by one of the Standards approved d has been certified and verified in accordance with the Core Carbon to time, and is equal to one (1) metric ton of carbon dioxide equivalent		
Δ	Limitation of liability	Registry users will assume full responsibility and risk of loss of its contractors.	rs will assume full responsibility and risk of loss resulting from their use of the registry and will have no claim against the Standard or any				
0	Prohibited practices and suspension of service	Standards commit to instance are associated extent to ensure that reterier developers not their succontactors engage in such practices. Standards commit to keeping auditable transaction logs and secure transfer procedures. Claims with respect to, all, transfer, assign, license, retire, dispose					
D	Auditable logs						
K)	Dispute resolution	The TSVCM recommends Standards require arbitration.					
ৰ্কু	Tax compliance	Standards ensure to the maximum degree possible that developers pay all taxes and charges imposed by governmental authorities related to the use of the Standard.					
	Cyber- security	Standards should have in place cybersecurity systems adequate to minimize risks related to hacking and fraud.					
\otimes	Termination	Both Plarties may beminate the Terms of Use by giring 30 days notice to the respective other. Standards will exclude Users who don't comply with their obligations in a reversal event, doubte claim or otherwise engage with other users in bad faith.					
	eversal events and	d buffer pools are addressed by the Credit-level integrity Work	ing Group	35			

D | Credit-level Integrity – Executive summary

Introduction

The Taskforce for Scaling Voluntary Carbon Markets has the mission of creating a market for high-quality carbon credits traded in robust, transparent and liquid markets. The consultation survey at the end of Phase I showed that credit quality was at the heart of buyers' hesitancy in carbon markets, with 45% of buyers surveyed identifying it as a pain point.

The Credit-level Integrity Working Group was established to **support the future governance body**, by providing input on the key documentation this governance body will need. In particular the governance body will need to develop the **Core Carbon Principles** (CCPs) which define high-quality Standards as well as high-quality carbon credits.

This will be operationalized through an assessment framework for Standards as well as a set of credit eligibility guidelines. Furthermore, to enable trading at scale, exchanges need to be able to identify key attributes of carbon credits which they would use to develop a small set of reference contracts. Hence the working group has developed a set of Additional Attributes that need to be identified for each CCP credit (e.g. whether the credit is an avoidance / reduction or removal credit).

Assessment Framework for Standards

The Assessment Framework for Standards will be used by the Future Governance Body to **evaluate whether Standards may issue CCP credits.** It will cover both credit-level principles (e.g. additionality) and Standard-level principles (e.g. governance). In this second phase, the Working Group has built on the high-level CCPs from Phase I to define the next level of detail for each CCP.

In preparing the Assessment Framework we have sought to surpass quality standards currently in the market. Among other principles, the TSVCM recommends the obligation to demonstrate financial additionality through profitability or return on capital considerations, the requirement to adopt baselines set by third parties and the requirement for Standards to maintain collective buffer pools in line with their project-portfolio risk.

Current eligibility guidelines analysis

The TSVCM envisions a future governance body with the mandate to set credit-eligibility guidelines (e.g. by defining guardrails and exclusion rules) at a methodology type level. In order to facilitate this task, the TSVCM will handover to the future governance body an analysis of the current credit eligibility guidelines utilized by some of the key Standards in the market. In addition, reference points from academic literature have been included for key methodology types.

The analysis focuses on the CCPs that are most relevant to key methodology types. We have selected the methodology types to evaluate based on the volume of credits in the market today and based on the future relevance of the methodology types. For the most relevant CCPs and methodology types, we have identified suggested questions regarding the eligibility of carbon credits that the Future Governance Body would answer.

Additional attributes

Additional attributes are mandatory tags with which all registries must list CCP credits so buyers and sellers can distinguish between different types of CCP credits (e.g. removal and avoidance/reduction credits). Additional attributes boost the liquidity of the market by providing exchanges with a standard list of labels that is common to CCP credits from all registries. By distinguishing credits, additional attributes enable price differentiation for CCP credits with specific characteristics.

The current proposal for a standard taxonomy of additional attributes includes **credit type** (removal or avoidance/reduction), **removal/avoidance/reduction method**, **type of storage** (or no storage), **co-benefits** and a **corresponding adjustments** tag whose implementation will depend on the outcome of this November's COP26.

The Future Governance Body will be tasked with revising and updating the standard taxonomy of additional attributes; exchanges in turn will be able to base reference contracts for CCP credits on categories it includes.

D | Setting Core Carbon Principles is key to driving the Taskforce's dual ambition

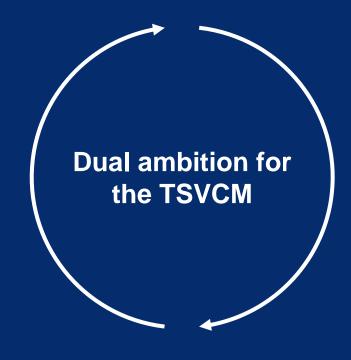


High-integrity carbon credits...

Develop core carbon principle threshold standard for what constitutes a high-integrity credit and ensure robust governance for overseeing it

Allowing companies to pursue corporate claims that require specific credit types e.g. removals

The Taskforce will not exclude any credits from the market and simply label high-quality CCP credits





...Traded in robust, transparent and liquid markets

Catalyze market players to develop infrastructure and solutions that promote data transparency, funding availability, ease of access and price transparency

Companies' internal decarbonization and emissions reporting remain the priority with offsetting playing an important but complementary role

D | The consultation input of the Credit-level Integrity Group contains 3 key parts...

Draft Assessment Framework for Standards

- Detailed first proposal of Standard-level CCPs
- Further operational considerations

(II) Analysis of current credit eligibility criteria enforced by Standards

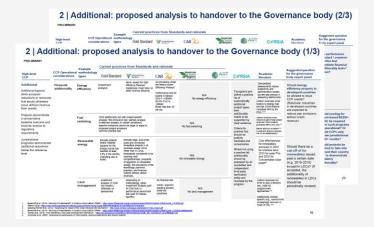
- Analysis of current Standard guardrails by methodology type
- Academic review of quality concerns for existing methodology types
- Suggested questions to the future governance body

III) Initial Standard taxonomy of additional attributes

- Five initial additional attribute types to be refined by the governance body
- Questions for public consultation

... with the current practices analysis detailed in a separate document

The analysis of current Standard guardrails and the academic review of quality concerns by methodology type can be found in the technical appendix to this document



Technical Appendix can be accessed at iif.com/tsvcm

D.III | Additional Attributes can enable price differentiation for CCP credits with specific benefits, and drive liquidity through standardization

Two objectives for the standard taxonomy of additional attributes





Drive scale and liquidity through standardization



Facilitate exchanges' creation of CCP contracts by standardizing the attributes Standards use on CCP credits



Create contracts that utilize the **same underlying additional attributes** and hence drive liquidity and allow a clear price signal

Enable a price differential for CCP credits with specific benefits



Buyers can use CCP credits with additional attributes to pursue specific claims

- Carbon neutral / Net Zero claims
- Individual corporate claims (offsetting within your value chain, supporting a specific region)



Suppliers are incentivized to develop projects with specific benefits (e.g. removal tech)

D.III | The Credit-level Integrity Working Group proposes a first standard taxonomy of additional attributes

Preliminary proposal for the future governance body to refine into a Standard Taxonomy of Additional Attributes

Attribute type	Attribute options		Rationale
Type	RemovalAvoidance /reduction or mixed	Whether a CCP represents a ton of CO2e avoided/reduced or	Distinguishing removal credits enables claims that only allow removal credits (e.g. SBTi Net Zero)
Removal/reduction method	Nature-basedTech-based	removed is an integral characteristic of the CCP that must be labelled by Standards on all CCPs. Standards are expected to increasingly tag credits within a methodology into removal and avoidance/reduction Where not possible, credits would automatically belong to the "avoidance/reduction or mixed" category	There is buyer demand for credits from nature-based and tech-based methodology types
Storage method	BiologicalGeological		Different storage methods carry different levels of reversal risk that buyers should be able to select for
	Products (e.g. building materials)No storage		The combination of removal/reduction method and storage method creates broad categories that describe the type of credit without introducing a new structure of methodology types that would add complexity and limit liquidity
Co-benefits	 Co-benefits associated (e.g. one or more of: tech catalyst benefits, SDGs, CBB or other accredited label etc.) None 	Existing credible ESG and social benefits certifications can be tagged in this attribute, for example, GoldStandard allows for up to 6 SDGs to be certified and VERRA tags its credits with a CCB standard based on benefits to Climate, Community	Standards already distinguish credits with SDG benefits and there is demand for both ESG-tagged credits and credits that boost innovation in climate technology
Corresponding Adjustments	Letter of AuthorizationCAs associatedNone	and Biodiversity Preliminary pending guidance from COP	Buyers may in the future require credits with associated CAs or letters of Authorization

Standards already include the first crediting period start date / issuance date in credit data – but the Taskforce will recommend that it be included also as an attribute so that buyers can select credits based on the project's first crediting period