

June 7, 2013

**VIA E-MAIL**

Ms. Melissa Jurgens  
Office of the Secretariat  
Commodity Futures Trading Commission  
Three Lafayette Centre  
1155 21st Street, N.W.  
Washington, DC 20581

**RE: Regulation 40.6(a) Rule Certification. Chicago Mercantile Exchange Inc., The Board of Trade of the City of Chicago, Inc., New York Mercantile Exchange, Inc. and Commodity Exchange, Inc.  
Submission # 13-210: Revisions to CBOT Rule 539 and Issuance of CME Group Market Regulation Advisory Notice RA1306-5**

Dear Ms. Jurgens:

The Board of Trade of the City of Chicago, Inc. ("CBOT") is notifying the Commodity Futures Trading Commission ("CFTC" or "Commission") that it is self-certifying revisions to Rule 539 ("Prearranged, Pre-Negotiated and Noncompetitive Trades Prohibited") to begin to permit pre-execution communications with respect to CME Globex trades in CBOT interest rate, Dow, Commodity Index and Real Estate Index futures products. As a result of the revisions to CBOT Rule 539, CBOT, Chicago Mercantile Exchange Inc. ("CME"), New York Mercantile Exchange, Inc. ("NYMEX") and Commodity Exchange, Inc. ("COMEX") (collectively, the "Exchanges") are notifying the Commission that they are self-certifying the issuance of CME Group Market Regulation Advisory Notice RA1306-5 ("RA1306-5") concerning Rule 539 as a result of the revisions to CBOT Rule 539.

As part of a continuing effort to harmonize rules across the Exchanges, CBOT will begin to permit pre-execution communications with respect to futures trades in interest rate, Dow, Commodity Index and Real Estate Index futures. As a result of the revisions, the only products at CBOT in which pre-execution communications will remain prohibited are CBOT agricultural futures and options (Corn, Soybeans, Soybean Meal, Soybean Oil, Oats, Rough Rice and Wheat).

The revisions to CBOT Rule 539 appear in Exhibit A, with additions underscored and deletions overstruck and will become effective on June 24, 2013. Based on the adoption of the revisions, the Exchanges will issue RA1306-5 to the marketplace on June 10, 2013. A copy of RA1306-5 appears in Exhibit B.

The Market Regulation Department and the Legal Department collectively reviewed the designated contract market core principles ("Core Principles") as set forth in the Commodity Exchange Act ("Act"). During the review, we have identified that the changes described in this Submission may have some bearing on the following Core Principles:

Compliance with Rules: The revisions to CBOT Rule 539 will begin to permit market participants to engage in pre-execution communications with respect to Globex trades in CBOT interest rate, Dow, commodity index and real estate index futures where such communications are currently prohibited. The revisions will require that the order from the party initiating the pre-execution communication be entered into Globex with a period of five seconds elapsing before the second order may be entered, consistent with the provisions of CME, NYMEX and COMEX Rule 539.

Availability of General Information: Rule 539.C. sets forth the regulations attendant to the proper entry of orders into Globex that result from permissible pre-execution communications. The revisions to CBOT Rule 539.C. will begin to permit pre-execution communications in the

aforementioned product groups not currently eligible for such communications. Effective upon the adoption of the revisions, pre-execution communications with respect to Globex trades will be permitted in all CBOT products with the exception of CBOT agricultural futures and options. Additionally, RA1306-5 contains regulatory guidance attendant to the requirements for engaging in pre-execution communications and the proper entry of such transactions into CME Globex. RA1306-5 will be broadly disseminated to the marketplace in order to ensure that affected market participants understand the requirements in this regard.

Execution of Transactions: The entry of orders resulting from permissible pre-execution communications remains competitive executions compliant with Core Principle 9. With respect to pre-execution communications in futures contracts, the five second waiting period required between the order entries ensures that any party interested in trading opposite the order of the party initiating the pre-execution communication has an opportunity to do so, up to the full quantity of the initiating party's order.

CBOT certifies that the revisions to Rule 539 comply with the Act and regulations thereunder and the Exchanges certify that the issuance of RA1306-5 complies with the Act and regulations thereunder. There were no opposing views to the revisions to CBOT Rule 539 or the issuance of RA1306-5.

The Exchanges certify that this submission has been concurrently posted on the CME Group website at <http://www.cmegroup.com/market-regulation/rule-filings.html>.

If you have any questions regarding this submission, please contact Robert Sniagowski, Market Regulation, at 312.341.5991 or via email at [Robert.Sniagowski@cmegroup.com](mailto:Robert.Sniagowski@cmegroup.com). Alternatively, you may contact me at 212.299.2200 or via email at [Christopher.Bowen@cmegroup.com](mailto:Christopher.Bowen@cmegroup.com). Please reference CME/CBOT/NYMEX/COMEX Submission No. 13-210 in any related correspondence.

Sincerely,

/s/ Christopher Bowen  
Managing Director and Chief Regulatory Counsel

Attachments: Exhibit A – Revisions to CBOT Rule 539  
Exhibit B – RA1306-5

## Exhibit A

### Revisions to CBOT Rule 539

#### 539. PREARRANGED, PRE-NEGOTIATED AND NONCOMPETITIVE TRADES PROHIBITED

##### 539.A. General Prohibition

No person shall prearrange or pre-negotiate any purchase or sale or noncompetitively execute any transaction, except in accordance with Sections B. and C. below.

##### 539.B. Exceptions

The foregoing restrictions shall not apply to block trades pursuant to Rule 526 or Exchange for Related Positions transactions pursuant to Rule 538.

##### 539.C. Pre-Execution Communications Regarding Globex Trades ~~in Interest Rate, Ethanol and Dow Options~~

Parties may engage in pre-execution communications with regard to ~~Interest Rate, Ethanol and Dow options~~ transactions executed on the Globex platform in the following futures and options products where one party wishes to be assured that a contra party will take the opposite side of the order: Interest Rate futures and options, Equity Index futures and options, Ethanol futures and options, Commodity Index futures and Real Estate Index futures.

Pre-execution communications in those products may occur under the following circumstances:

1. A party may not engage in pre-execution communications with other market participants on behalf of another party unless the party for whose benefit the trade is being made has previously consented to permit such communications.
2. Parties to pre-execution communications shall not (i) disclose to a non-party the details of such communications or (ii) enter an order to take advantage of information conveyed during such communications except in accordance with this rule.
3. ~~Reserved.~~ In the case of futures orders, the first party's order must be entered into the Globex platform first and the second party's order may not be entered into the Globex platform until a period of 5 seconds has elapsed from the time of entry of the first order.
4. Subsequent to the pre-execution communication, a Request for Quote ("RFQ") for the particular option or option spread or combination must be entered into Globex. Thereafter, in equity and interest rate options, a Request for Cross ("RFC") order which contains both the buy and the sell orders must be entered into Globex no less than five (5) seconds and no more than thirty (30) seconds after the entry of the RFQ in order to proceed with the trade., In Ethanol options, the RFC order must be entered no less than fifteen (15) and no more than thirty (30) seconds after the RFQ in order to proceed with the trade. The RFQ and the RFC order must be entered within the same trading session. Failure to enter the RFC order within 30 seconds after the entry of the RFQ will require a new RFQ to be entered prior to the entry of the RFC order, which must be entered in accordance with the time parameters described above in order to proceed with the trade.

## Exhibit B

# MARKET REGULATION ADVISORY NOTICE

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Exchange	CME, CBOT, NYMEX & COMEX
Subject	Pre-Execution Communications
Rule References	Rule 539
Advisory Date	June 10, 2013
Advisory Number	CME Group RA1306-5
Effective Date	June 24, 2013

This Advisory Notice supersedes CME Group Market Regulation Advisory Notice RA1303-5 issued on February 28, 2013. It is being issued to reflect revisions to CBOT Rule 539 (“Prearranged, Pre-Negotiated and Noncompetitive Trades Prohibited”) that will be adopted, pending all relevant regulatory review periods, on Sunday, June 23, 2013, for trade date Monday, June 24, 2013.

Effective on trade date June 24, 2013, CBOT will begin to permit pre-execution communications with respect to futures trades on CME Globex in CBOT interest rate, Dow, commodity index and real estate index products.

Pre-execution communications remain prohibited in all CBOT agricultural futures and options products.

Pre-execution communications are communications between market participants for the purpose of discerning interest in the execution of a transaction prior to the exposure of the order to the market. Any communication that involves discussion of the size, side of market or price of an order, or a potentially forthcoming order, constitutes a pre-execution communication.

**As a reminder, CBOT, NYMEX and COMEX rules expressly prohibit pre-execution communications in connection with pit transactions executed on the trading floor. CME rules expressly prohibit such communications except with respect to transactions executed in accordance with CME Rule 549. Additionally, CBOT rules prohibit pre-execution communications in all agricultural futures and options products traded on CME Globex.**

### **General Requirements for Allowable Pre-Execution Communications on CME Globex**

In products where pre-execution communications are allowed, such communications may occur only when the party for whose benefit the trade is being executed has previously consented to such communications.

Additionally, parties who have been involved in a pre-execution communication may not disclose the details of that communication to other parties, nor may a party place any order to take advantage of the information conveyed in such communications except to facilitate the trade in accordance with the rule.

All transactions arising from permitted pre-execution communications must be executed in accordance with the requirements set forth in Rule 539.C.

### **Pre-Execution Communications in Futures on CME Globex**

Pre-execution communications are permitted in all CME, NYMEX and COMEX futures products traded on CME Globex, and, effective on June 24, 2013, will begin to be permitted in CBOT interest rate, Dow, commodity index and real estate index futures products traded on CME Globex. Pre-execution communications remain prohibited in all CBOT agricultural futures products traded on CME Globex.

For transactions in futures products which involve permissible pre-execution communications, the order of the party who initiated the pre-execution communication must be the first order entered into CME Globex. At least 5 seconds must elapse after the entry of the first order before the opposing order can be entered. No RFQ is required.

### **Pre-Execution Communications in Options on CME Globex**

Pre-execution communications are permitted in all CME, NYMEX and COMEX options products and in CBOT Interest Rate, Ethanol and Dow options products traded on CME Globex. Pre-execution communications are prohibited in all CBOT agricultural options traded on CME Globex.

Opposing buy and sell orders intended for execution pursuant to a pre-execution communication in an eligible options product (including options spreads and combinations and options/futures spreads) require the entry of an RFC order, which is an order that includes both the buy and sell orders arising from the pre-execution communication. Prior to the entry of the RFC, an RFQ must be entered into CME Globex for the relevant option or options strategy. In CME and CBOT equity and interest rate options, the RFC order must be entered no less than 5 seconds and no more than 30 seconds after the entry of the RFQ. In all other eligible options, the RFC order must be entered no less than 15 seconds and no more than 30 seconds after the entry of the RFQ.

Failure to enter the RFC order within the applicable time parameters will require a new RFQ to be entered prior to the entry of the RFC order. In all cases, the entry of the RFC order must comply with the applicable time parameters set forth in Rule 539. These requirements ensure transparency and competitive execution by requiring solicitation of interest from all market participants via an RFQ prior to submission of the RFC order.

Numerous Independent Software Vendors support RFQ and RFC functionality. For market participants using the Exchange-provided CME EOS Trader application, functionality built into the application will prevent the entry of the RFC outside of the prescribed time requirements. For example, in Standard & Poor's 500 Stock Price Index options, the system will preclude the entry of the RFC until at least 5 seconds after the entry of the associated RFQ and will also prevent the entry of the RFC if more than 30 seconds have elapsed following the entry of the RFQ. This functionality was added to facilitate compliance with the relevant entry time requirements.

**Market participants engaging in pre-execution communications involving options must be able to enter the required RFQ and RFC or have another party enter the required RFQ and RFC on their behalf as it is impermissible to enter the two orders via separate entries into CME Globex and remain in compliance with Rule 539.C.**

Further information on the relevant rules and requirements related to pre-execution communications is included on pages 3-5.

The texts of CME, CBOT, NYMEX and COMEX Rule 539 appear on pages 7 and 8 of this Advisory Notice.

#### **1. Requirements for Pre-Execution Communications in Eligible Option Products**

- a) Pre-execution communications are permitted in all options products except for CBOT agricultural options.
- b) Prior to the entry of orders arising from pre-execution communications, the market participant **must** submit an RFQ.
- c) Subsequent to submitting the RFQ, the orders to be executed pursuant to such communications **must** be initiated by the entry of an RFC order, an order which includes both the buy and sell orders arising from the pre-execution communications.

In CME and CBOT equity options and interest rate options, the RFC order **must** be entered no less than 5 seconds and no more than 30 seconds after issuing the RFQ.

In all other eligible options, the RFC order **must** be entered no less than 15 seconds and no more than 30 seconds after issuing the RFQ.

- d) If an RFC order is not entered within 30 seconds after the RFQ, any subsequent trade to be executed pursuant to pre-execution communications must be preceded by the entry of a new RFQ and, thereafter, the RFC order must be entered in accordance with the time parameters set forth above.

## 2. **RFC Matching Algorithm**

- a) The RFC price improves both the best bid and best offer in the order book or there is no bid/offer in the order book.

If the RFC price improves both the best bid and best offer in the order book or if there is no bid/offer in the order book, 100% of the RFC quantity will match at the RFC price immediately upon submission of the RFC.

- b) The RFC price matches or is outside the best bid or best offer in the order book.

If the RFC price matches or is outside the best bid or offer in the market, the applicable side of the RFC order will immediately match against the orders in the book at a price better than or equal to the RFC price.

Immediately thereafter, 100% of the smaller quantity remaining on one side of the RFC will match against the order on the opposite side of the RFC at the RFC price.

Any unmatched balance on one side of the RFC will remain in the order book unless it is cancelled by the user.

## 3. **Questions and Answers Regarding Pre-Execution Communication Requirements in Eligible Options Executed on CME Globex**

- a) Is a client's consent to pre-execution communications necessary?  
Yes.
- b) May the parties involved in pre-execution communications disclose the details of those communications to other parties?  
No.
- c) If a party has participated in a pre-execution communication where non-public information has been disclosed about an order or a potential order and the party does not agree to take the other side of the trade, may the party subsequently enter an order into the market to take advantage of the non-public information?  
No.
- d) Are there any options listed on CME Globex in which pre-execution communications are not permitted?  
*Yes, pre-execution communications are not permitted in CBOT agricultural options, but are permitted in all other CME, CBOT, NYMEX and COMEX options available for trading on CME Globex.*
- e) Is an RFQ required to be submitted prior to engaging in pre-execution communications?  
No.
- f) After a pre-execution communication has taken place, must an RFQ be submitted prior to entering a Request for Cross ("RFC") in order to proceed with the transaction?  
Yes.

- g) In CME and CBOT equity options and interest rate options, must the RFC be entered no less than 5 seconds and no more than 30 seconds after issuing the RFQ?  
Yes.
- h) In all other eligible options, must the RFC be entered no less than 15 seconds and no more than 30 seconds after issuing the RFQ?  
Yes.
- i) Is the price or quantity of the orders on the RFC displayed to the marketplace prior to the execution of the RFC?  
*No. Market participants will observe an RFQ prior to the submission of the buy and sell orders corresponding to the RFC; however the RFQ will not reflect a price or quantity.*
- j) Is there any information in the RFQ that identifies that a RFC may be forthcoming?  
*No. The RFQ is displayed in the same manner as any other RFQ.*
- k) If the RFC is not entered within the required time parameters after issuing the RFQ, is a new RFQ required to be issued and active for the required time parameter prior to entering the RFC?  
Yes.
- l) May an RFC be entered outside the time parameters set forth in g) and h) above after entry of the required RFQ?  
*No.*
- m) Are there any alternative methods of complying with Rule 539.C. other than through the entry of an RFQ followed by the entry of an RFC as described above?  
*No.*

**4. Questions and Answers Regarding Pre-Execution Communication Requirements in Eligible Futures Products Executed on CME Globex**

- a) Is a client's consent to pre-execution communications necessary?  
Yes.
- b) May the parties involved in pre-execution communications disclose the details of those communications to other parties?  
*No.*
- c) If a party has participated in a pre-execution communication where non-public information has been disclosed about an order or a potential order and the party does not agree to take the other side of the trade, may the party subsequently enter an order into the market to take advantage of the non-public information?  
*No.*
- d) Are there any CME, CBOT, NYMEX or COMEX futures listed on CME Globex in which pre-execution communications are not permitted?  
*Yes, pre-execution communications are not permitted in CBOT agricultural futures products, but are permitted in all other CME, CBOT, NYMEX and COMEX futures available for trading on CME Globex.*
- e) Is an RFQ required to be issued prior to engaging in pre-execution communications involving futures?  
*No.*
- f) If pre-execution communications have occurred in an eligible futures contract, must the order of the initiator of the pre-execution communication be entered prior to the entry of the opposing order?  
Yes.

- g) Must a minimum of 5 seconds elapse after the entry of the first order before the entry of the second order?  
Yes.
- h) Can an RFC be used to cross futures orders?  
No.

**5. Questions and Answers Regarding Products in Which Pre-Execution Communications on CME Globex are Prohibited**

- a) In which products are pre-execution communications prohibited?  
*Pre-execution communications are prohibited in all CBOT agricultural futures and options products.*
- b) If a customer has an interest in a particular transaction in these products and requests a market, how can the salesperson obtain a market for the customer?  
*In the open outcry venue, a market would be requested from the trading pit. In the electronic venue, the salesperson identifies the bid/offer and depth of market posted on CME Globex. If the posted bid/offer is deemed too wide or insufficiently deep, it is recommended that a Request for Quote ("RFQ") be submitted. This action will typically generate additional interest and, in the case of products supported by a market-maker program, market makers are obliged to respond to a specified percentage of RFQs.*
- c) What if an RFQ is submitted and there is no response or an inadequate response in terms of the tightness or depth of the market?  
*In this circumstance, another RFQ should be submitted. With an active RFQ, it is also permissible to contact potential counterparties (i.e. market makers), alert them to the RFQ and ask them to submit a market or to tighten/deepen the existing market. An RFQ is considered active for 60 seconds following submission. To ensure that such communications do not become prohibited pre-execution communications, only the information disclosed via the RFQ may be disclosed in such communications.*
- d) Is it permissible to contact other market participants to obtain general market color without violating the prohibition on pre-execution communications?  
*Communications to obtain general market color are permissible provided there is no express or obviously implied arrangement to execute a specified trade and no non-public information is communicated regarding an order.*
- e) If an order has been submitted on CME Globex, are there any restrictions on communicating with potential counterparties?  
*With a resting order exposed on CME Globex, it is permissible to contact potential counterparties to solicit interest in trading against the order. In any such communications, no non-public information (i.e. information not represented in the terms of the order exposed to the market) may be disclosed. For example, if the represented offer is for 250 contracts, it would be a violation of the rules to disclose that there are an additional 500 contracts to sell because that information has not been disclosed to the market.*

**6. Crossing of Simultaneous Buy and Sell Orders That Do Not Involve Pre-Execution Communications and Trading Against Customer Orders on CME Globex**

- a) What are the requirements for handling simultaneous buy and sell orders for different beneficial owners that did not involve pre-execution communications?  
*Independently initiated orders on opposite sides of the market for different beneficial account owners that are immediately executable against each other may be entered without delay provided that the orders did not involve pre-execution communications and that each of the orders is entered immediately upon receipt.*

*In accordance with Rule 533 ("Simultaneous Buy and Sell Orders for Different Beneficial Owners"), opposite orders for different beneficial accounts that are simultaneously placed*



*by a party with discretion over both accounts may be entered provided that one order is exposed on CME Globex for a minimum of 5 seconds in the case of futures orders and a minimum of 15 seconds in the case of orders involving options.*

*An order allowing for price and/or time discretion, if not entered immediately upon receipt, may be knowingly entered opposite a second order entered by the same firm only if the second order has been entered immediately upon receipt and has been exposed on CME Globex for a minimum of 5 seconds for futures orders and a minimum of 15 seconds for orders involving options.*

- b) Assuming there have been no pre-execution communications, is it permissible for a firm to knowingly trade for its proprietary account against a customer order entered by the firm?

*Yes, provided that in accordance with Rule 531 (“Trading Against Customers’ Orders Prohibited”) the customer order has been entered immediately upon receipt and has first been exposed on CME Globex for a minimum of 5 seconds for futures orders and a minimum of 15 seconds for orders involving options.*

Questions regarding this advisory may be directed to Robert Sniegowski, Senior Director, Rules & Regulatory Outreach, Market Regulation Department, at 312.341.5991

For media inquiries concerning this Advisory Notice, please contact CME Group Corporate Communications at 312.930.3434 or [news@cmegroup.com](mailto:news@cmegroup.com).

## **CME, NYMEX & COMEX Rule 539**

### **PREARRANGED, PRE-NEGOTIATED AND NONCOMPETITIVE TRADES PROHIBITED**

#### **539.A. General Prohibition**

No person shall prearrange or pre-negotiate any purchase or sale or noncompetitively execute any transaction, except in accordance with Sections B. and C. below.

#### **539.B. Exceptions (CME)**

The foregoing restriction shall not apply to block trades pursuant to Rule 526, Exchange for Related Positions transactions pursuant to Rule 538 and LOX Orders pursuant to Rule 549.

#### **539.B. Exceptions (NYMEX & COMEX)**

The foregoing restriction shall not apply to block trades pursuant to Rule 526 and Exchange for Related Positions transactions pursuant to Rule 538.

#### **539.C. Pre-Execution Communications Regarding Globex Trades**

Parties may engage in pre-execution communications with regard to transactions executed on the Globex platform where one party (the first party) wishes to be assured that a contra party (the second party) will take the opposite side of the order under the following circumstances:

1. A party may not engage in pre-execution communications with other market participants on behalf of another party unless the party for whose benefit the trade is being made has previously consented to permit such communications.
2. Parties to pre-execution communications shall not (i) disclose to a non-party the details of such communications or (ii) enter an order to take advantage of information conveyed during such communications except in accordance with this rule.
3. In the case of futures orders, the first party's order must be entered into the Globex platform first and the second party's order may not be entered into the Globex platform until a period of 5 seconds has elapsed from the time of entry of the first order.
4. In the case of options orders, subsequent to the pre-execution communication, a Request for Quote ("RFQ") for the particular option or option spread or combination must be entered into Globex. Thereafter, in equity and interest rate options, a Request for Cross ("RFC") order which contains both the buy and the sell orders must be entered into Globex no less than five (5) seconds and no more than thirty (30) seconds after the entry of the RFQ in order to proceed with the trade. In all other options, the RFC order must be entered no less than fifteen (15) seconds and no more than thirty (30) seconds after the entry of the RFQ in order to proceed with the trade. The RFQ and the RFC order must be entered within the same trading session. Failure to enter the RFC order within 30 seconds after the entry of the RFQ will require a new RFQ to be entered prior to the entry of the RFC order, which must be entered in accordance with the time parameters described above in order to proceed with the trade.

## CBOT Rule 539

### PREARRANGED, PRE-NEGOTIATED AND NONCOMPETITIVE TRADES PROHIBITED

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#### 539.B. Exceptions

The foregoing restrictions shall not apply to block trades pursuant to Rule 526 or Exchange for Related Positions transactions pursuant to Rule 538.

#### 539.C. Pre-Execution Communications Regarding Globex Trades

Parties may engage in pre-execution communications with regard to transactions executed on the Globex platform in the following futures and options products where one party wishes to be assured that a contra party will take the opposite side of the order: Interest Rate futures and options, Equity Index futures and options, Ethanol futures and options, Commodity Index futures and Real Estate Index futures.

Pre-execution communications in those products may occur under the following circumstances:

1. A party may not engage in pre-execution communications with other market participants on behalf of another party unless the party for whose benefit the trade is being made has previously consented to permit such communications.
2. Parties to pre-execution communications shall not (i) disclose to a non-party the details of such communications or (ii) enter an order to take advantage of information conveyed during such communications except in accordance with this rule.
3. In the case of futures orders, the first party's order must be entered into the Globex platform first and the second party's order may not be entered into the Globex platform until a period of 5 seconds has elapsed from the time of entry of the first order.
4. Subsequent to the pre-execution communication, a Request for Quote ("RFQ") for the particular option or option spread or combination must be entered into Globex. Thereafter, in equity and interest rate options, a Request for Cross ("RFC") order which contains both the buy and the sell orders must be entered into Globex no less than five (5) seconds and no more than thirty (30) seconds after the entry of the RFQ in order to proceed with the trade., In Ethanol options, the RFC order must be entered no less than fifteen (15) and no more than thirty (30) seconds after the RFQ in order to proceed with the trade. The RFQ and the RFC order must be entered within the same trading session. Failure to enter the RFC order within 30 seconds after the entry of the RFQ will require a new RFQ to be entered prior to the entry of the RFC order, which must be entered in accordance with the time parameters described above in order to proceed with the trade.